

# Public Document Pack

AT A MEETING of the County Council of HAMPSHIRE COUNTY COUNCIL held  
at the castle, Winchester on Thursday, 20th September, 2018

Chairman:

\* Councillor Elaine Still

Vice-Chairman:

\* Councillor Charles Choudhary

- |                                 |                                       |
|---------------------------------|---------------------------------------|
| * Councillor John Bennison      | * Councillor Wayne Irish              |
| * Councillor Fred Birkett       | * Councillor Gavin James              |
| * Councillor Martin Boiles      | * Councillor Andrew Joy               |
| * Councillor Ray Bolton         | * Councillor David Keast              |
| * Councillor Jackie Branson     | * Councillor Mark Kemp-Gee            |
| * Councillor Ann Briggs         | * Councillor Mel Kendal               |
| * Councillor Zilliah Brooks     | * Councillor Rupert Kyrle             |
| * Councillor Graham Burgess     | * Councillor Peter Latham             |
| * Councillor Adam Carew         | * Councillor Keith Mans               |
| * Councillor Fran Carpenter     | * Councillor Alexis McEvoy            |
| * Councillor Christopher Carter | * Councillor Anna McNair Scott        |
| * Councillor Roz Chadd          | * Councillor Derek Mellor             |
| * Councillor Peter Chegwyn      | * Councillor Floss Mitchell           |
| * Councillor Daniel Clarke      | * Councillor Rob Mocatta              |
| * Councillor Adrian Collett     | * Councillor Kirsty North             |
| * Councillor Mark Cooper        | * Councillor Russell Oppenheimer      |
| * Councillor Rod Cooper         | * Councillor Neville Penman           |
| * Councillor Tonia Craig        | * Councillor Roy Perry                |
| * Councillor Roland Dibbs       | * Councillor Stephen Philpott         |
| * Councillor Alan Dowden        | * Councillor Jackie Porter            |
| * Councillor Peter Edgar        | * Councillor Roger Price              |
| * Councillor Keith Evans        | * Councillor Lance Quantrill          |
| * Councillor Liz Fairhurst      | * Councillor Stephen Reid             |
| * Councillor Steve Forster      | * Councillor David Simpson            |
| * Councillor Jane Frankum       | * Councillor Patricia Stallard        |
| * Councillor Andrew Gibson      | * Councillor Robert Taylor            |
| * Councillor Jonathan Glen      | * Councillor Bruce Tennent            |
| * Councillor Judith Grajewski   | * Councillor Tom Thacker              |
| * Councillor David Harrison     | * Councillor Michael Thierry          |
| * Councillor Marge Harvey       | * Councillor Mike Thornton            |
| * Councillor Pal Hayre          | * Councillor Martin Tod               |
| * Councillor Edward Heron       | Councillor Rhydian Vaughan            |
| * Councillor Dominic Hiscock    | Councillor Malcolm Wade               |
| * Councillor Geoffrey Hockley   | * Councillor Jan Warwick              |
| * Councillor Keith House        | * Councillor Michael Westbrook        |
| * Councillor Rob Humby          | * Councillor Michael White            |
| * Councillor Gary Hughes        | Councillor Bill Withers Lt Col (Retd) |
| * Councillor Roger Huxstep      | * Councillor Seán Woodward            |

\*Present

Honorary Alderman Michael Woodhall was also in attendance.

**85. APOLOGIES FOR ABSENCE**

Apologies were received from Councillors Rhydian Vaughan, Malcolm Wade and Bill Withers and from Honorary Aldermen Patricia Banks, Keith Chapman, Phrynette Dickens, Roger Kimber and Marilyn Tucker.

**86. DECLARATIONS OF INTEREST**

Members were mindful that where they believed they had a Disclosable Pecuniary Interest in any matter considered at the meeting they must declare that interest at the time of the relevant debate and, having regard to the circumstances described in Part 3, Paragraph 1.5 of the County Council's Members' Code of Conduct, leave the meeting while the matter was discussed, save for exercising any right to speak in accordance with Paragraph 1.6 of the Code. Furthermore Members were mindful that where they believed they had a Non-Pecuniary interest in a matter being considered at the meeting they considered whether such interest should be declared, and having regard to Part 5, Paragraph 2 of the Code, considered whether it was appropriate to leave the meeting whilst the matter was discussed, save for exercising any right to speak in accordance with the Code.

**87. MINUTES**

The Minutes of the Annual General Meeting held on 18 May 2018 were agreed and signed by the Chairman.

**88. CHAIRMAN'S ANNOUNCEMENTS**

The Chairman had circulated the list of engagements carried out by the Chairman and Vice-Chairman since the last Council meeting which reported on the wide range of duties undertaken to represent and promote the County Council and its strong community leadership role.

The Chairman welcomed Honorary Alderman Michael Woodhall to the meeting and also welcomed Councillor Peter Edgar to his first Council meeting following a period of illness. The Chairman also congratulated Councillor Kirsty North (nee Locke) on her recent marriage.

The Chairman reported on a recent visit to The Bluebells family respite holiday home in North Waltham, the hosting of a Civic Day on 5 September at Royal Victoria Country Park and Manor Farm and 40 Year Long Service Awards.

It was with sadness the Chairman reported the passing for former County Councillor and Honorary Alderman Edith Randall who represented Totton Division from 1977 to 1981 and Totton South from 1981 to 1993 and again from 1997-2005. Councillors Roy Perry and David Harrison paid tribute to Edith for her dedication to the community she represented. The Council observed a minute's silence as a mark of respect.

The Chairman's full report is appended to these Minutes.

## 89. LEADER'S REPORT

In presenting his report, the Leader reflected on finance matters and the possible effect on the County Council in the event of a 'no deal' Brexit. In regard to the latter, an assessment was being carried out and would be reported to Council when the national position crystallizes.

The Commission of Inquiry – Vision for Hampshire 2050 was up and running. Two meetings had been held to date, the first of which received presentations from the Ordnance Survey and Office of National Statistics, and the second looked at the economy and the importance of place in shaping.

The County Council continues to maintain close links with Hampshire MPs, and continues to alert ministers and MPs to the financial pressures on local authorities especially those with the statutory social care responsibilities.

The Leader confirmed that a decision had been taken by the Cabinet on 17 September regarding a new recruitment venture for temporary agency staff in partnership with Kent County Council to recruit good quality, skilled, temporary staff to supplement the Council's permanent workforce to meet unprecedented demand for services, particularly in adult and children's social care.

The Leader had pleasure in reporting on a number of successes:

- recent GCSE and A Level results in Hampshire were once again above the national average
- a reminder to Members about the concert in November in Romsey Abbey to be given by the County Youth Orchestra and a School Choir from Giessen in Germany
- the opening of the Lookout at Lepe Beach and the refurbished Chapel at the Royal Victoria Country Park at Hamble – a concert will be held on 10<sup>th</sup> November as part of the County Council's commemoration events to mark the centenary of the end of World War I.
- The head of the Hillier Gardens at Ampfield, Mr Wolfgang Bopp, had left the County Council in August to take up a role with the New Zealand National Botanical Service August

It was with sadness the Leader reported:

- attendance, on behalf of the County Council, at the funeral of Mr Stephen Lugg, Chief Executive of the Hampshire Association of Town and Parish Councils; and.
- the funeral of Enda Ryan, Head of the Outdoor Service who, among his many outstanding contributions to the County Council, was a driving force behind the Poppy Pods at Tile Barn Brockenhurst, made available to military personnel and their families at weekends – a contribution by the County Council to the Military Covenant.

The Leader advised Members of his election as Chairman of South East Councils - a grouping of over 80 councils (districts, counties and unitaries) across the south east of England. One of his key objectives is to foster closer working between this body, South East Strategic Leaders and South East 7. announced that the next full Council Meeting on 29 November will be the last day of Karen Murray's service to the Council as our Director of Culture, Community and Business Services. The Leader placed on record the Council's appreciation of Karen's 40 years unrivalled service to Hampshire.

The Leader's full report is appended to these Minutes.

**90. DEPUTATIONS**

Deputations were received as detailed on the Summons.

**91. QUESTIONS UNDER STANDING ORDER 16.1.1**

Executive Members responded to questions submitted in accordance with Standing Order 16.1.1, as published with the exception of questions 9 and 10 on the list for which a written answer would be provided in accordance with Standing Order 16.1.5.

**92. APPOINTMENTS**

The Council considered the report of the Chief Executive (Item 8 in the Minute Book), as presented by the Leader, proposing a number of appointments to the County Council's committees and advisory panels.

RESOLVED:

That the County Council approved the following:

- a) That Councillor Stephen Philpott be appointed as the second Conservative Substitute Member on the Audit Committee.
- b) That Councillor Fred Birkett be appointed to replace Councillor Geoff Hockley as the second Conservative Substitute Member on the Economy, Transport and Environment Select Committee.
- c) That Councillor Jackie Branson be appointed to the Education Advisory Committee in place of Councillor Peter Edgar.
- d) That Councillor Peter Edgar be appointed as the second Conservative Substitute Member on the Children and Families Advisory Panel.
- e) That Councillor Trevor Cartwright, Fareham Borough Council be appointed to the Hampshire Pension Fund Panel and Board as a Co-opted member representing Hampshire District Councils to replace Councillor Peter Giddings. This appointment has been recommended by the Hampshire and Isle of Wight Local Government Association at their meeting held on 15 June 2018.

- f) That Sarah Manchester be appointed to the Hampshire Pension Fund Panel and Board as the Substitute Representative for the Scheme Members.
- g) That Councillor Jeanette Smith (Portsmouth City Council) be appointed as her Council's Employer Representative on the Hampshire Pension Fund Panel and Board. In accordance with the Appointments Policy for the Hampshire Pension Fund Panel and Board the respective appointees from Southampton and Portsmouth City Council rotate between being the full member and substitute member on an annual basis.
- h) That Graeme Rowe and Julie Kelly be appointed as representative and substitute representative, appointed by the Teachers' Liaison Panel, to Group C of the Standing Advisory Committee for Religious Education.
- i) That Rob Sanders be appointed as a substitute representative, appointed by the Church of England, to Group B of the Standing Advisory Committee for Religious Education.

**93. END OF YEAR FINANCIAL REPORT: 2017/18**

The Council considered the report of the Cabinet (Item 9 in the Minute Book) setting out the end of year financial position for 2017/18. The Leader presented the report and handed over to Councillor Mel Kendal, Executive Member for Economic Development who highlighted key areas of the report.

The Council's debate focused on the pressures the Council continues to face and the measures in place to deal with these pressures. The policy of planning well ahead coupled with the prudent use of the Council's reserves and robust treasury management has resulted in the Council being in a good position going forward.

In summing up the Leader responded to Members' questions and confirmed that the Government was being lobbied about local government funding.

**RESOLVED:**

That the report on the County Council's treasury management activities and prudential indicators set out in Appendix 2 of the End of Year Financial Report at Annex 1 be approved.

**94. MEDIUM TERM FINANCIAL STRATEGY**

The Council considered the report of the Cabinet (Item 10 in the Minute Book) recommending a number of decisions in regard to the medium term financial strategy. The Leader presented the report and moved the recommendations.

During the course of the debate, it was recognised that the financial landscape in which the Council was operating required difficult decisions to be taken. Good planning would continue to be essential to meet service demands and address other pressures on the Council's budget such as rising inflation and the

uncertainty around Brexit. It was noted that the Government is considering important proposals to change current funding arrangements such as business rates and the Fair Funding Review. The Green Paper on Social Care Reform to try to find a solution to the issue faced throughout the country of how to cope with an increasing elderly population is anticipated by the end of the year.

RESOLVED:

That the County Council approves:

- a) The allocation of recurring funding totalling £19.7m from 2019/20 onwards to be met from a further round of corporate efficiencies, achieved from a review of treasury management activity, inflation allowances, contingencies and reserves, is approved to provide for the following:
  - £5m for the revenue consequences of the Digital Programme and the expanding use of technology that underpins the delivery of transformation.
  - £1.2m to re-align the Strategic Procurement income allowing corporate prioritisation of this resource to take place.
  - £13.5m for the forecast growth in Children Looked After numbers.
- b) An initial allocation of £200m is added to the capital programme for Adults' Services Bed Based Programme to be funded from prudential borrowing.
- c) A sum of £1.8m is added to the capital programme in 2018/19 and £0.5m in 2019/20 to be funded from departmental reserves to proceed with the next phase of the Country Parks Transformation Programme and specific proposals for the Empire Room at Royal Victoria Country Park, the farm attractions at Staunton and Manor Farm and for Queen Elizabeth Country Park.
- d) £4m is added to the capital programme to fund the replacement of the current social care IT system to be met from existing funding set aside for this purpose.
- e) A sum of £9.53m is added to the capital programme to progress the completion of phase 1 of the Eclipse Busway from Fareham to Gosport and that funding of up to £2.5m is approved to underwrite the scheme in the event that further grant funding cannot be secured.

## 95. **CHANGES IN RESPONSIBILITY FOR EXECUTIVE AND SCRUTINY FUNCTIONS**

The Council considered the report of the Cabinet (Item 11 in the Minute Book) seeking approval of changes to the responsibilities of the Policy and Resources Select and the Culture and Communities Select (Overview and Scrutiny) Committees as a result of revised Executive responsibilities reported to the Cabinet by the Leader on 18 June 2018. The Leader presented the report and moved the recommendations.

RESOLVED:

That the County Council:

- a) Notes the changes in responsibility for Executive Functions as set out in Annex 1 to the report.
- b) Approves the amendment of the responsibilities of the Policy and Resources Select (Overview and Scrutiny) Committee to include responsibility for Skills as set out in Annex 2 to the report.
- c) Approves the amendment of the responsibilities of the Culture and Communities Select (Overview and Scrutiny) Committee to include responsibly for Rural Hampshire and Countryside and Rights of Way as set out in Annex 2 to the report.
- d) Delegates authority to the Monitoring Officer to amend the Constitution to give effect to the recommendations at (b) and (c) above.

96. **CONSTITUTIONAL MATTER - DELEGATION OF APPROVAL OF ABSENCE**

The Council considered the report of the Conduct Advisory Panel (Item 12 in the Minute Book) seeking approval of absence of an elected Member of the County Council, pursuant to Section 85 of the Local Government Act 1972, be delegated to the Conduct Advisory Panel.

Councillor Mark Kemp-Gee, Chairman of the Conduct Advisory Panel presented the report and in so doing drew Members attention to paragraph 1.3 of the report clarifying that this delegation was not replacing that of the County Council but was in addition.

RESOLVED:

- a) That the County Council agrees that the responsibility for approval of Absence of an elected Member of the Council pursuant to Section 85 of The Local Government Act 1972 be delegated to the Conduct Advisory panel.
- b) That delegated authority be given to the Monitoring Officer to amend the Constitution to give effect to the recommendation at a) above.

97. **DRAFT CONSULTATION RESPONSE: PROPOSED CREATION OF A NEW COMBINED FIRE AUTHORITY FOR HAMPSHIRE, ISLE OF WIGHT, PORTSMOUTH AND SOUTHAMPTON**

The Council considered the report of the Chief Executive (Item 13 in the Minute Book). The Leader presented the report and moved the recommendations.

RESOLVED:

That the County Council approves the draft response set out in the Annex to the report.

**98. HAMPSHIRE FIRE AND RESCUE AUTHORITY**

a) HFRA Questions

No questions had been received in accordance with Standing Order 16.3.

b) HFRA Report

The Council received and noted the report of the Hampshire Fire and Rescue Authority as presented by Councillor Chris Carter in his capacity as Chairman of the Fire Authority.

**99. ANNUAL REPORT OF POLICY AND RESOURCES SELECT COMMITTEE**

The Council received the Annual Report of the Policy and Resources Select Committee as presented by Councillor Glen in his capacity as Chairman of the Committee.

**100. ANNUAL REPORT OF HEALTH AND ADULT SOCIAL CARE SELECT COMMITTEE**

The Council received the Annual Report of the Health and Adult Social Care Select Committee as presented by Councillor Roger Huxstep in his capacity as Chairman of the Committee.

**101. CONSTITUTIONAL ARRANGEMENTS: APPOINTMENTS TO THE HEALTH AND WELLBEING BOARD FOR HAMPSHIRE**

The Council received the report of the Health and Wellbeing Board for Hampshire, as presented by Councillor Liz Fairhurst in her capacity as Chairman of the Committee. The changes to the membership of the Board were noted.

**102. EXECUTIVE AND COMMITTEE REPORTS**

The Council received the reports of the following Executive Members:

**103. THE LEADER/CABINET**

a) Serving Hampshire – 2017/18 Performance Report

104. **EXECUTIVE MEMBER FOR PUBLIC HEALTH**

- a) Local Welfare Assistance (LWA) Funding (2018-20)
- b) NHS Health Checks
- c) Approval to spend for Domestic Abuse Services

105. **EXECUTIVE LEAD MEMBER FOR CHILDREN'S SERVICES**

- a) Regional Adoption Agency

106. **EXECUTIVE MEMBER FOR ADULT SOCIAL CARE AND HEALTH**

- a) Technology Enabled Care Partnership Arrangements - permission to spend

The meeting closed at 12.52pm.

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Chairman,

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## **Chairman's Announcements**

May I welcome on your behalf those Honorary Aldermen who have graced us with their presence today: Honorary Alderman Michael Woodhall. Thank you for your support.

And I would also like to say how good it is to see Cllr Peter Edgar back in the Chamber. It is great to have you back.

Members, you have received a list of the engagements your Vice Chairman and I have attended on your behalf, some of the highlights that I wish to mention are:

### **Sebastian Trust**

As many of you know, Sebastian's Action Trust supports many Hampshire families who have a child with a life limiting or life threatening illness. Much of this support is provided at The Bluebells, a unique family respite holiday home in North Waltham just south of Basingstoke. Cllr Robert Taylor kindly invited me to visit The Bluebells on the 29 June. The leisure and therapeutic facilities are out of this world. This certainly is a place for love, laughter, memory making and relaxation.

### **Suffragette Movement**

The Chairman was presented with a beautiful wreath by Hampshire MP's, Maria Miller, Caroline Nokes and Mims Davies on Sunday 15 July at Queen Eleanor's Garden to commemorate the 100 year anniversary when women finally won the right to vote.

The Representation of the People Act came into effect on the 6 February 1918 and meant that women over 30 who owned property could at last have their say. It was a right that was fought for and won by the suffragette movement; a movement that began in Manchester. Its leader was Emmeline Pankhurst, she was born on the 15 July and would have been 160 years old.

### **Civic Day**

As your Chairman, I hosted a Civic Day on the 5 September so the civic dignitaries of Hampshire could see and experience two of our exceptional country parks – Royal Victoria Country Park and Manor Farm. These two parks are well worth a visit.

I would also like to put on record my thanks to the Country Park team, in particular Jo Heath and Paul Del-a-More, for all their hard work in making this day so informative and enjoyable.

### **40 Year Long Service**

One of the most rewarding of my tasks was to host two tea parties, to honour staff that have completed their 40 years of dedication and service for the benefit of the people of Hampshire.

### **Congratulations**

Cllr Kirsty North (née Locke)

I would like to take this opportunity of congratulating Cllr Kirsty Locke on her recent marriage. Kirsty will now be known as Cllr North.

## **Deaths**

I regret to announce the death of Honorary Alderman Edith Randall. Edith represented Totton from 1977 to 1981, Totton South from 1981-1993 and again from 1997-2005.

If any Councillor would like to say a few words please indicate now.

If there are no further tributes, please stand for one-minute's silence in memory of Edith.

[check on delivery]

## Leader's Report

This is our first meeting since May as I had the agreement of the Minority Group Leaders to drop our July meeting. I am especially pleased to see Councillor Edgar back with us and recovering his health. The major item we would have considered back in July as now is the Financial Strategy.

As European Commissioner M. Barnier regularly says the clock is ticking. For Westminster that is to BREXIT. For us it is to making sure we have a Balanced Budget for 2019/20. Neither is easy.

As far as possible I try to keep HCC out of the Brexit debate but we will certainly need to have our own assessment on the impact on the county especially in the possible event of a no deal Brexit. That is being done and will be reported to Council when it is clearer what the national position will be.

As for finance we are all aware of financial problems in Counties not just in Northamptonshire but local government press refers to problems in counties such as Somerset, East Sussex, Oxfordshire and others - even Birmingham the biggest local authority is facing problems. I can assure you many of my fellow county leaders look with envy at Hampshire. We are in a better position than most because we have planned ahead and resisted temptation and the siren voices urging us to keep spending at the same level by drawing on reserves to tide us over - that leads to a worse predicament when the reserves run out as they inevitably must. We have taken difficult and tough decisions early.

As well as managing the finances the world goes on and I can report the Commission on Hampshire 2050 announced at the AGM is up and running. I am grateful for the Commissioners who have offered to serve and we have now had 2 sessions. The first dealt with important presentations from the OS and ONS to get a feel for population changes - we are getting older and Hampshire is still 85% rural.

The second meeting last week was looking at the economy and the importance of place in shaping the economy. The interdependence of the economies of the county and the two cities was a clear point in the expert presentations. I would encourage members to follow the work of the Commission on the website. The meetings are held in public and the public are invited to make contributions via the website.

The aim of the Commission is to help us look at the horizon, to see what changes are coming and how we play our part to keep Hampshire prosperous and with a good environment.

We maintain close links with our MPs and Ranil Jayawardena MP for NE Hampshire is a member of the Commission as well as chairman of the APPG. The week before last Cllr Liz Fairhurst and I met Caroline Dinenage MP the Care Minister. And last week I was a guest of the PM at No 10. We continue to alert ministers and MPs by various means to the financial pressures on local authorities especially those with the statutory social care responsibilities.

At Cabinet this week in a move to enhance our work we announced we are launching a new recruitment venture for temporary agency staff in partnership with Kent County Council. In common with local authorities across the country, Hampshire is facing unprecedented demand for services, particularly in adult and children's social care. 2000 extra over 85 yr olds every year and in the last 10 years children in care has risen from 900 to 1400. Therefore, our need to recruit good quality, skilled, temporary staff to supplement our permanent workforce increases, but the challenges of recruiting staff are significant. By creating what is effectively our own in-house agency, and drawing on the expertise of our partners in Kent who have a similar set-up locally, we aim to attract and retain good temporary staff over a longer period. In doing so, we would hope that many will take the opportunity to convert to permanent employment with us. This will ensure a more cost effective solution to providing the good quality care Hampshire residents deserve.

There are successes to report as well as some sad losses:

- Cllr Reid will report more fully later but GCSE and A Level results in Hampshire were once again above the national average. That is not something to be taken for granted.
- Our Music Service flourishes and I hope members will take the opportunity to attend the concert this November in Romsey Abbey to be given by the County Youth Orchestra and a School Choir from Giessen in Germany.
- We have opened the Lookout at Lepe Beach and the refurbished Chapel at the Royal Victoria Country Park at Hamble - and another concert is planned there on the 10<sup>th</sup> November as part of our commemoration events to mark the centenary of the end of World War I.
- The head of the Hillier Gardens at Ampfield Mr Wolfgang Bopp has been headhunted by the New Zealand national botanical service and left us to go to New Zealand in August. I hosted a lunch for Wolfgang and Lord Sainsbury who is the patron of those magnificent gardens. We are now working on appointing a worthy successor to Wolfgang.
- On your behalf I attended the funeral in August of Mr Stephen Lugg, Chief Executive of the Hampshire Association of Town and Parish Councils. That was in Ferndown where he was Town Mayor
- Only last week was the Funeral of Enda Ryan, Head of our Outdoor Service who was the inspiration of Poppy Pods making those camping pods at Tile Barn Brockenhurst available to military personnel and their families at weekends. A contribution on Hampshire's part to the Military Covenant. We are exploring ways of permanently linking Enda's name to the Poppy Pods.

On a personal note I advise members I have been elected Chairman of South East Councils - this is a grouping of over 80 councils (districts, counties and unitaries) across the south east of England. Not to be confused with SESL or SE7. One of my objectives will be to get those 3 bodies to work more closely together so we don't just hear about Northern Powerhouse or Midlands Engine but we add "**THE SUPER SOUTH**" into the national reckoning. The South East already puts more in net terms into the national exchequer than any other region and with better infrastructure we could contribute even more.

Next full Council on 29<sup>th</sup> November will be the last day of Karen Murray's service to the Council as our Director of Culture Community and Business Services but I want to place on record today this Council's appreciation of her 40 years unbroken service to Hampshire. Now is not the time for the speeches but 40 years of unrivalled service from Management Trainee to Director is a magnificent achievement. Karen, thank you for all you have achieved. You will be missed but not forgotten.

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