HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Executive Lead Member for Transport and Environment Strategy	
Date:	7 November 2022	
Title:	ETE Capital Programme Quarter 2 2022/23	
Report From:	Director of Economy, Transport and Environment	
Contact name: Maria Golley		

Tel: 0370 779 0492 Email: @hants.gov.uk

Purpose of this Report

1. The purpose of this report is to provide a high-level summary of progress and delivery within the capital programme in 2022/23.

Recommendations

- That the Executive Lead Member for Transport and Environment Strategy approves the £0.850million reduction in the value of the A3090 Winchester Road/Halterworth Lane, Romsey Junction improvements scheme from £1.3million to £0.45million as a result of redesign following local consultation.
- 3. That the Executive Lead Member for Transport and Environment Strategy notes the significant work being undertaken to progress the capital programme so far in 2022/23.

Executive Summary

- 4. The Economy, Transport and Environment's (ETE) capital programme contains a range of projects, including but not limited to highways maintenance, transport improvements, flood alleviation, waste management, bridge strengthening, town centre improvements and highways safety.
- 5. ETE's capital programme is a mix of starts-based and spend-based approvals, which means that the published programme figures are not wholly related to expenditure in any given year. It is not possible, therefore, to correlate the published programme to actual expenditure in any meaningful way.
- 6. ETE's capital programme contributes to the County Council's climate change targets of carbon neutrality and resilience to the impacts of a 2°C temperature rise by 2050. Climate change impact assessment tools are integral to the governance process, with all capital projects and decisions now evaluated for climate change adaptation and carbon mitigation.
- 7. Alternative low carbon products such as locally produced cold-lay asphalt and recycled plastic kerbing are now widely used for maintenance and capital

improvement schemes, as well as greater recycling of used carriageway materials. Greater sourcing of durable materials and the adoption of innovative techniques such as sustainable drainage, will also deliver wider environmental benefits.

- 8. In addition, increased investment in walking and cycling infrastructure and public transport reflects the capital programme's shift in emphasis to sustainable transport measures which also builds resilience across Hampshire's transport network.
- 9. Ongoing challenges facing the highways construction industry arising from increases in fuel, material and labour costs continue to impact the delivery of ETE's capital programme. To manage these challenges and maintain a robust capital programme, the County Council prioritises collaborative working with contractors and the supply chain. A two-stage procurement process has been adopted for some schemes to ensure early contractor involvement in the development stage to mitigate cost and timescale risks.
- 10. This paper provides a short narrative summary of progress and delivery within the capital programme. The two additional appendices to this report provide more detailed information and are referenced where relevant.
- 11. This paper also contains recommendations for the consideration of the Executive Lead Member for Transport and Environment Strategy.

Expenditure and Finance

- 12. This section provides an update on the capital programme expenditure and finance since the beginning of 2022/23.
- 13. Gross spend across the capital programme from 1 April to 31 August 2022 is £36.7million, which is on par with the same period in the previous year. Appendix 1 shows where expenditure is being made across ETE's programme.
- 14. Planned expenditure for 2022/23 of £161.778million was forecast in January 2022 (Appendix 2 of the report to Executive Member for Environment and Transport). A comprehensive review of planned expenditure will be undertaken through the autumn and reported in the next quarterly update. Although it is expected that spend will increase in Q3 and Q4 2022/23, as more major schemes enter or continue to deliver on site, it is likely that the overall forecast will reduce from January 2022 forecast levels.
- 15. In August, the County Council submitted a £17.9 million bid to the latest round of the Levelling Up Fund (LUF) to enhance access to local services, employment opportunities and education in Havant and Gosport. In Havant, the bid includes the renewal of the footbridge adjacent to Havant rail station to provide access for pedestrians and cyclists, plus improved walking and cycling routes linking Leigh Park to Havant. In Gosport, walking and cycling improvements are proposed along South Street and Mumby Road. This follows last year's unsuccessful outcome and incorporated positive feedback from the DfT to inform and enhance this year's bid. A number of districts also submitted LUF bids with transport elements: Test Valley (Andover Town Centre Masterplan), Basingstoke and Deane (Manydown to Town Centre cycle route) and Havant and Gosport both submitted bids which complemented the County Council submission. The outcome is expected later this year.

- 16. The County Council was recently invited to bid for the Active Travel Capability Fund which is revenue funding to support scheme and strategy development as well as deliver behaviour change initiatives. Following an assessment of local authority capability and ambition, Active Travel England have assessed the County Council as a Level 2 authority which means they recognise that we have "strong local leadership and support, with strong plans and emerging work". We will be submitting the Capability Fund bid at the end of October and following that will be submitting a bid to the Active Travel Fund in December for capital funding for the next 3 years.
- 17. Ongoing challenges facing the highways construction industry, arising from increases in fuel, material and labour costs, continue to impact the delivery of ETE's capital programme. Overall, the construction material price index rose 5% in March this year and is now almost 25% higher than 2021. This is driving higher tender prices ranging between 6% 15% in 2022. These pressures are reflected within the sub-programme updates that follow in this report.
- 18. It should be noted that further challenges arising from market capacity are also being experienced, as government funding deadlines fall at the same time. Contractors report that they are operating at full capacity with limited opportunities within the labour market to secure additional resource of suitable quality. In spite of this, good long-standing contractor relationships, means County Council tenders are being prioritised where possible. Furthermore, the release of tenders and starting dates is being carefully managed to give contractors the best chance to bid and deliver our schemes. However, as these dates are often very difficult to move due to funding constraints, even with these efforts, it is anticipated that some scheme tenders will receive low or no bids and tenders will be higher priced with subsequent financial implications.

Delivery and Programme Changes

- 19. This section details significant points concerning the delivery of the elements within each Economy, Transport and Environment sub-programme since the last report and recommends amendments and additions to the capital programme for approval.
- 20. The following Project Appraisals have been approved by ETE Executive Members since the ETE Capital Programme Quarter 1 2022/23:
 - Redbridge Causeway to Eling Pedestrian and Cycle improvements (£0.8million);
 - Bedhampton Road, Havant bus priority scheme (£1.2million);
 - A326 South Project Fawley Waterside (£11.4million); and
 - Hampshire Recycling Infrastructure Development (£30million).

Adjustments to the schemes' capital programme entries have been made accordingly.

Structural Maintenance Programme

21. The Structural Planned Maintenance sub-programme is progressing well at the end of quarter 2 and at the time of writing, 90% of schemes have been ordered and 54% have been delivered this year. After a delayed start to the surface

dressing programme, delivery is now back on track with all carriageway surface treatment sites complete and good progress being made on footway surface treatments. Carriageway resurfacing, footway resurfacing and drainage schemes are all currently on programme.

- 22. Market volatility remains the number one issue facing delivery this financial year and costs are returning notably higher than originally estimated. With drainage works which are not included in the schedule of pre priced rates but are based on specific calculations provided by the contractor, increased prices can be difficult to identify and with large sums of money going through key suppliers of bitumen bound products, there are likely to be further increased costs as we continue through the year. Work continues collaboratively and teams within the County Council and Milestone are working hard to mitigate the risks and impact on the programmes and predict the financial cost, while working closely with supply chain partners.
- 23. There has been significant success with the collaborative approach taken to roll out the use of recycled materials from Micheldever. The year started with intentions to use recycled material wherever possible but usage limitations meant the overall percentage of sites was not as extensive as had been originally hoped. However, working closely with Milestone, OCL and the key supply chain delivery team at Aggregate Industries, we have managed to utilise the material in many more sites than anticipated, through undertaking working trials and on-site testing to ensure the products performed as required.
- 24. Turning to the Structures sub-programme, the Holmsley replacement bridge scheme was completed as planned at the end of June before the start of the 2022 tourist season. A35 traffic had already been transferred onto the new bridge before Easter and work was concentrated on the C10 under the bridge where additional surfacing was laid to make use of the closures and avoid future visits. In addition, work had included improvements at the junctions and to the drainage system, and on completion of the full scheme, the 40mph speed restriction, placed to protect the old bridge, was lifted.
- 25. In July, the DfT confirmed sign off for release of their funding contribution for the Redbridge Causeway Work Package 3 scheme. As the scheme falls over two financial years £5million has been released for 2022/23 and a further £8.4million will be released in 2023/24. In order not to miss longstanding railway possessions Hampshire's contribution to the scheme had been used to forward fund the initial works. Except for one cancellation due to rail industrial action, all other possessions have been utilised and initial concrete repair works on the bridge span over the railway, have been successfully completed by Milestone. Access scaffolds are now in place allowing work to move to both land based and areas over the water. There continue to be pressures on the budget due to increases in fuel, material, and labour costs.
- 26. Other schemes in preparation by the Structures team are a replacement bridge deck for Garnier Road bridge in Winchester and a replacement bridge in Eastleigh, both are expected to be undertaken in 2023/24. The team continues to work closely with Network Rail on their strengthening scheme for the Campbell Road bridge in Eastleigh and provide support for a number of highway led schemes. Recruitment of staff resources remains a major challenge as

bridge engineers remain in short supply and we are in competition with the private sector.

Integrated Transport Programme

- 27. Major schemes (over £2 million) totalling over £90million are showing good performance as they continue in, or progress to, the construction stage in 2022/23, including Brighton Hill Roundabout (£20.75million), M27 Junction 9 (£23.128million), A326 Waterside corridor (£11.4million), Lynchford Road (£10.880million), Botley Bypass (£23million) and Woodhouse Lane South, Botley (£6.044million).
- 28. Good progress on construction continues into the second quarter of 2022/23 with the following notable achievements:
 - Botley Uplands Development Infrastructure (UDI) which includes substantial highway works with a new subway in Woodhouse Lane South is well under way and scheduled for completion in late November 2022;
 - the contract for the Farnborough Growth Package (North Camp) has been awarded for the implementation of capacity improvements, improved walking, cycling and public transport facilities and an improved public realm. Construction commenced in September 2022 and should be completed by the end of next year;
 - works at Brighton Hill roundabout for capacity, walking and cycling improvements continue at pace;
 - Phase 2 improvements on the A326 Waterside corridor commenced in October 2022;
 - capacity improvements at M27Junction 9 are substantially completed;
 - the stage 1 contract for Botley Bypass has been awarded to Milestone; and
 - Stubbington Village improvements complimentary to the bypass scheme commenced in October 2022.
- 29. The first tranche of schemes within the Transforming Cities programme across Southampton and Portsmouth city regions are scheduled to commence on site in the next period, which will include Portchester and Bedhampton bus improvements, Gosport Interchange, Delme improvements and Redbridge Causeway to Eling cycle.
- 30. Funding conditions associated to the Department for Transport grant for the Transforming Cities Programme requires completion of all works by 31st March 2023. There is provision for 'Change Control' which enables requests for time extensions or scope changes to be considered / approved. With respect to the schemes where Hampshire County Council is the delivery authority, all schemes will be in contract, on site or completed by the deadline. However, some schemes will continue into 2023/24. Change control across the Southampton and South West TCF programme has been secured and a revised completion date of 31 March 2024 approved. Change control seeking a programme extension for elements of the Portsmouth portfolio was considered in October 2022 and the outcome is awaited. Further details of the challenges facing the overall TCF programme, are summarised in a report elsewhere on this agenda.
- 31. The sub-programme for schemes below £2 million continues to be very active in 2022/23 with a range of schemes in development or delivery across the county. Improvements at Aldershot Station forecourt will commence in January

2023. Public realm, walking and cycling improvements at Arrival Square, Whitehill & Bordon will commence in early 2023 as part of the regeneration activities.

- 32. Of note, a scheme which created a new public square in the heart of Romsey to make it a safer, more attractive and inviting place for local residents, businesses and visitors (delivered in partnership with Test Valley Borough Council and Romsey Town Council) has been awarded a Solent Quality Place Award 2022.
- 33. It should be noted that significant challenges and risks are expected to continue in the next few months. The highway construction industry continues to experience volatility due to the effects of the Covid pandemic, the impacts of Brexit and the on-going war in Ukraine. Oil and gas prices are rapidly increasing, as are costs for critical materials including steel, iron and timber, with bituminous products also impacted. Project teams have been working closely with contractors and the supply chain seeking to anticipate and, where possible, manage price and delivery pressures.
- 34. Following key consultation and monitoring work on the A3090 Winchester Road/Halterworth Lane, Romsey Junction improvements scheme, the scheme proposals have been revised. The original scope was associated with local development to provide increased capacity and traffic signals at the junction of Winchester Road with Halterworth Lane. However, the cost of the scheme was high mainly due to the location of utility services in a widened carriageway section. In addition, regular monitoring of the junction (before and after Covid lockdowns) has not shown a need for the capacity aspect of the scheme.
- 35. During monitoring, small localised improvements to provide better pedestrian access to bus stops were implemented which have proved popular with local residents. Further discussions with local Members and the Parish Council have shown support for a re-scoped scheme focusing on further improvements for pedestrians, cyclists and access to bus stops. The revised scheme has had a preliminary cost estimate of £0.450million.
- 36. It is therefore recommended that the Executive Lead Member for Transport and Environment Strategy approves the £0.850million reduction in the value of the A3090 Winchester Road/Halterworth Lane, Romsey Junction improvements from £1.3million to £0.45million.
- 37. Turning now to the 2022/23 Casualty Reduction works sub-programme, which consists of a range of safety improvement schemes due to be implemented across the county. There are 107 schemes currently programmed, an increase of 17 compared to Q1, as detailed in Appendix 2. Due to the reactive nature of this sub-programme, it is likely that further schemes will be added over the remainder of the year. So far, approximately £448,000 has been spent with 35 schemes completed, 16 on order with our contractor, 28 in design and 1 deleted (majority let via HHSC, Milestone).

Waste Programme

38. The planning application for the new Materials Recovery facility at Chickenhall Lane in Eastleigh was granted, subject to conditions, by the Regulatory Committee on the 19th October. 39. The works to replace the flare at Hook Lane landfill were completed during Q2 and the replacement leachate tank at the site will be completed by the end of 2022/23. Due to the increased costs of materials, it has been decided to delay the works to replace the other tanks until the second quarter of 2023/24.

Flood Risk and Coastal Defence Programme

- 40. Works on the Sycamore Road element of the Rectory Road and Sycamore Road Flood Alleviation Scheme were substantially completed in July. Difficulties with connecting into an existing pipe has required additional traffic management and it is planned to complete this work. This scheme will reduce the impact of surface water runoff by creating better connections with the existing road drainage in Sycamore Road and raising the level of a footpath in King George playing fields to provide access in flood conditions. At Rectory Road, the main part of the works has been completed and is providing improved protection to properties.
- 41. Works on Phase 2 of the Farringdon Flood Alleviation scheme were substantially completed in mid-September. Owing to unexpected ground conditions, and difficulties with material and resource availability, plans have been reviewed and some of the drainage work has been moved into Spring 2023 where it is proposed to join up with some potential planned maintenance work which is already in the programme. Legal agreements with landowners will be completed during the intervening period to enable off-highway elements to go ahead. Regular communications are taking place with Parish Councils, residents, businesses, and other key stakeholders to ensure good awareness of the scheme progress and plans for the remaining work.
- 42. Phase 3 of the Buckskin Flood Alleviation Scheme had to be concluded at the end of May 2022 due to the presence of underground utilities and the difficulty of progressing work further in the vicinity. Investigations and modelling work is being undertaken to determine whether there are any residual risks and options to reduce these if appropriate.
- 43. The Outer Winchester Flood Alleviation Scheme covers Littleton, Headbourne Worthy and Kings Worthy locations. Phase 1 works at Kings Worthy were completed in July 2021 and Phase 2 is estimated to commence in Spring 2023 with implementation of drainage improvements at Littleton and Headbourne Worthy locations. Licenses are currently being drafted to enable works to be undertaken on 3rd party land and negotiations are proceeding with the Environment Agency and a riparian owner regarding work to the main river.
- 44. The Eversley/Webb's Corner drainage scheme is currently in the defects period. A final phase of work to improve highway drainage in The Street is subject to funding availability.

Community Transport Programme

45. A further two electric mopeds have been purchased at a cost of £6,626 on the Wheels to Work scheme which brings total scheme spend since April 2022 to £13,249 for four electric mopeds. A further spend of £19,250 is predicted towards a replacement vehicle on the Fareham Group.

46. There is still the intention to replace existing minibuses with electric vehicles but research to date is showing that there is little availability in the current market. It is therefore not likely we will invest in electric minibuses this financial year and following the implementation of the SP23 savings, will continue purchasing second hand diesel vehicles where an existing minibus needs replacement.

Consultation and Equalities

- 47. This is a financial report amending or proposing budgets for programmes and individual schemes, and therefore does not require a consultation.
- 48. Service changes or proposals for individual schemes will undertake their own specific consideration of equalities issues. This report has no direct effect on service users, so has a neutral impact on groups with protected characteristics.

Climate Change Impact Assessments

- 49. Hampshire County Council utilises two decision-making tools to assess the carbon emissions and resilience of its projects and decisions. These tools provide a clear, robust and transparent way of assessing how projects, policies and initiatives contribute towards the County Council's climate change targets of being carbon neutral and resilient to the impacts of a 2°C temperature rise by 2050. This process ensures that climate change considerations are built into everything the Authority does.
- 50. The tools employed by the County Council to assess impacts on climate change adaptation and mitigation were utilised and found not to be applicable on grounds that the decision relates to a strategic programme rather than specific interventions. The tools will be applied to specific schemes and more detailed proposals in the future to assess any impacts and ensure they are reported.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

V	
Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Other Significant Links

Links to previous Member decisions:		
Title	<u>Date</u>	
ETE Proposed Capital Programme 2022/23, 2023/24 and 2024/25-2022-01-27-ELMETE Decision Day (hants.gov.uk)	27/01/2022	
Direct links to specific legislation or Government Directives		
Title	<u>Date</u>	

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>

None

Location

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionally low.

2. Equalities Impact Assessment:

This is a financial report amending or proposing budgets for programmes and individual schemes. Changes or proposals for individual schemes will undertake their own specific consideration of equalities issues. The decisions in this report are financial, and mainly relate to in-house management of accounts, and therefore have a neutral impact on groups with protected characteristics.

Additional Appendix 1: Table of expenditure across ETE capital programme in 2022/23

Gross Expenditure	To 31 August 2022 Periods 1-5 £
Structural Maintenance	23,431,587
Integrated Transport Programme	12,757,720
Flood & Coastal Defence Management	491,338
Solent Enterprise Zone	1,509
Community Transport	13,249
Street Lighting	11,766
TOTAL	36,707,170

Additional Appendix 2: Current 2022/23 Casualty Reduction Programme (Further schemes to be confirmed throughout 2022/23)

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	towards Liphook), Bordon	Gosport Ln), Lyndhurst
	C361 Longfield Ave/Bishopsfield Rd, Fareham	Sarum Hill (Flaxfield Rd to Winchester Rd),
Dasingstoke		Basingstoke
C94 High St, Odiham B3016 Odiham Rd, Winchfield	C94 High St, Odiham	B3016 Odiham Rd, Winchfield

C13 Mylen Rd (Railway Bridge to Charlton Rd),	C9 - Belmore Ln (Longwood Xrds to Salt Ln),
Andover	North Upham
Long Ln j/w Staplewood Ln, Marchwood	A32 Mumby Rd, jw Clarence Rd, Gosport
A3057 Bend outside Abbess Lodge, Leckford	Crookhorn Ln (Trojan Way to Perseus PI), Havant
A27 Southampton Road, Titchfield	C18 Stoner Hill (Bridge Over A3 to Tad Cottage Rd), Steep
B3035 The Hangers, Corhampton - Signs and Surfacing	C146 Portsdown Hill Rd j/w Skew Rd, Fareham
Gravel Hill, Swanmore - VAS	C358 Bournemouth Rd/C37 Templars Way Asda Rbt, Chandlers Ford
A3090 Badger Farm Road, Winchester	A32 j/w Petersfield Rd / Froxfield Ln (Hedge Corner), Monkwood
B3035 Botley Road j/w Chapel Ln, Curdridge	A31 Hen and Chicken, Froyle
A339 Newbury Rd (Star Inn Bend only), Kingsclere - B1011	A326/A336 Goodies Rbt, Netley Marsh
Purbrook Way (Barncroft Way to Hermitage Stream Bridge), Havant	B2149 Petersfield Road junc' The Drive, Havant
A339/A340 Rbt, Basingstoke	A334 j/w B2177 Winchester Rd Shedfield
C74 Grange Rd/C74 Woolston Rd, Netley - E747	C412 Military Rd (Cocked Hat PH to Alder Lane Cycle Path) Gosport
A30 / B3084 Leonards Grave Xrds, Broughton	Old Milton Rd New Milton
A35 (40mph Section to Cat and Fiddle PH), Hinton - NF1061	Moving Traffic Orders (various tbc)
A30/A339 Hackwood Rd rbt, Basingstoke	B2177 Portsdown Hill Rd/B2177 Bedhampton Hill Rd Rbt Havant
W1072 – B3049 Stockbridge Road / Stoney Ln Rbt, Winchester	A30 Hollom Down to The Warren Broughton Down
C194 Townhill Way, West End	C97 Southampton Rd j/w Mousehole Ln Hythe
A32 Forton Rd j/w Spring Garden Ln, Gosport	A326 Long Ln j/w Waltons Ave Holbury
C58 Faraday Rd j/w Gresley Rd Rbt, Basingstoke	B3054 Beaulieu Rd/Bull Hill/Norley Wood Road, Boldre
A272 Petersfield Rd/B2199 Pulens Ln/Inmans Ln, Sheet	Sarum Road/Woodmans Lane, Sparsholt
A27 Cornaway Rbt - F758	A339 / B3051 Kingsclere
C97 Main Rd (All Saints Church to Claypits Ln), Dibden	B3349 gateways - RAF Odiham
B3272 Reading Rd / Sandhurst Rd, Yateley	A342 Andover Rd j/w C3 Tidworth Rd Shoddesden
A31/A32 Chawton Rbt, Alton	A335 Leigh Rd j/w Villeneuve St George's Way Eastleigh
A33 Basingstoke Road (Winchester to Popham)	B3342 Tollbar Way j/w Bubb Ln Hedge End
A30 London Rd/Elvetham Ln/Hulfords Ln, Hartley Wintney	C220 Sandy Ln/Woolmer Hill Rd/Knockhundred Ln, Bramshott Chase
A337 Priestlands Place, Lymington	A27 The Avenue/Station Rd Rbt Fareham

Additional Appendix 3: The following is a list of delegated decisions that have been made since the last update:

- WCC: M27 J9 Southern Footway Connection Phase 1 new addition to 2022/23 capital programme £0.465 million
- NFDC: A326 Fawley Waterside LLM new addition to 2022/23 capital programme £1.254 million (externally funded)
- Countywide: ATF3 Removal of barriers to walking and cycling new addition to 2022/23 capital programme £0.253 million
- **Countywide: ATF3 Provision of dropped kerbs** new addition to 2022/23 capital programme £0.253 million