

HAMPSHIRE COUNTY COUNCIL

Information Report

Committee:	Regulatory Committee
Date:	19 June 2019
Title:	Hampshire Minerals and Waste Plan Review
Report From:	Director of Economy, Transport and Environment

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Purpose of this Report

1. The purpose of this report is to provide Members of the Regulatory Committee with an overview of the 2018 Review of the Hampshire Minerals and Waste Plan.

Executive Summary

2. The Hampshire Minerals and Waste Plan was adopted in 2013 by the County Council and its partners, Southampton and Portsmouth City Councils and the South Downs and New Forest National Park Authorities. In accordance with the National Planning Policy Framework, a review of the Plan was undertaken in 2018. The Review, which has been approved by each of the partner authorities, concludes that an update of the plan is not necessary at this time and a further Review will be undertaken in 2020.

2018 Review of the Hampshire Minerals and Waste Plan

3. The National Planning Policy Framework (NPPF) requires that Local Plans should be reviewed to assess whether they require updating at least once every five years. The Hampshire Minerals and Waste Plan (the 'Plan') was adopted in 2013 and therefore, a review of the Plan was undertaken in 2018.
4. The Plan was produced in partnership with Portsmouth and Southampton City Councils and the New Forest and South Downs National Park Authorities. The 2018 Review of the Plan has now been approved by each of the Authorities.
5. The Review assessed each of the policies of the Plan to determine its effectiveness based on data contained within the relevant Monitoring Reports produced since adoption. Each of the Plan's 34 policies was provided with a RAG (Red, Amber or Green) Monitoring Summary to determine how it has performed against the relevant monitoring indicator. The results of this exercise are set out in Table 1:

Table 1: RAG Monitoring Summary

RAG Status	RAG Meaning	Number of Policies
Green	Monitoring shows no issues	20
Amber	Monitoring shows issues to be reviewed	7
Red	Monitoring shows issues to be reviews and may need to be addressed	7

6. The Development Management policies (Policies 1 – 14) which control the impacts of development are working effectively; with only one Amber and one Red rating amongst them. Policy 14 (Community benefits) was categorised as Red as the policy is implemented by the applicant directly with the community and not by the Minerals and Waste Planning Authorities. Should the Plan be updated, this policy could be removed and support for community benefits provided in the supporting text of Policy 1 (Sustainable minerals and waste development).
7. The mineral development policies (Policies 15 - 24) have a number that were categorised as Red relating to the landbank or permitted reserves of several minerals including sand and gravel.
8. The NPPF requires a minimum landbank of seven years for sand and gravel to maintain a steady and adequate supply. Monitoring data highlights that this landbank is not currently being achieved. However, more detailed investigation shows several large sand and gravel sites are either in the planning process pipeline or likely to be submitted in the next two years. Where the landbank falls short, the existing wording of Policy 20 (Local land-won aggregates) enables development to come forward subject to criteria. Therefore, it is considered that this policy does not require updating at this time.
9. An issue that is of significant interest is that of soft sand supply. It is being considered at a region level by the South East Minerals Planning Authorities and is likely to be addressed through Statements of Common Ground. Soft sand supply is also considered under Policy 20, and therefore development required to address a shortfall in the landbank can be enabled subject to criteria. The soft sand allocations contained within the Plan are coming forward on the timescales proposed by their developers with a significant resource (4 million tonnes) still due to come forward at Purple Haze, Ringwood Forest site allocation beyond 2018.
10. The NPPF requires 25 years of permitted reserves of brick-making clay and 10 years of permitted reserves of individual silica sand sites. Whilst it is recognised that these permitted reserves are not currently provided, the existing policy wording for these minerals (Policy 21: Silica sand development and Policy 22: Brick-making clay) seek to enable development to reach the necessary requirements.

11. The waste management development policies (Policies 25 – 34) have a number categorised as Amber due to variations in the type of waste facilities that have come forward (more recovery than recycling than expected) and the usability of the waste criteria policy, which has been shown to lack clarity in certain instances. Non-hazardous landfill provision (Policy 32: Non-hazardous waste landfill) was also categorised as Red.
12. Policy 32 (Non-hazardous waste landfill) was categorised as Red due to the very low level of capacity (permitted void space) caused by an existing site closing early and not taking up the option to develop an extension allocated in the Plan. A further reserve landfill site is allocated at Purple Haze.
13. As the policy allocates landfill space which has not yet been taken up by commercial operators and contains criteria for the consideration of any unplanned opportunities, it is considered that the policy has the necessary flexibility to still enable the required landfill development to come forward. The issue of landfill provision and the changes in this waste management area are being also considered regionally by the South East Waste Planning Authorities.
14. Following further investigation into the policies that were highlighted Amber or Red through the Monitoring Status, each was then categorised with a RAG Review Status. The results of this are shown in Table 2.

Table 2: RAG Review Status

RAG Status	RAG Meaning	Number of Policies
Green	The policy does not need to be updated	7
Amber	The policy does not need to be updated but should be kept under review	9
Red	The policy triggers the need for the Plan to be updated	0

Conclusions

15. The 2018 Review of the Hampshire Minerals & Waste Plan concludes that the policies themselves enable the development Hampshire needs, while having a raft of well functioning development management policies that protect the environment and residents
16. The Review, and its conclusions, has been approved by each of the Hampshire Minerals and Waste Plan partner authorities.
17. A commitment has been made to a further Review in 2020. The shorter time frame will also allow for the close monitoring of issues and prevent any problems from escalating to unmanageable levels.
18. Because some of the issues are closely related to changes in industry and issues that industry faces, regionally and nationally, it is also proposed to have

an on-going process of exploring these matters in a collaborative way, beginning with a workshop in late 2019.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Other Significant Links

Links to previous Member decisions:	
<u>Title</u>	<u>Date</u>
Report to the County Council - 2018 Review of Hampshire Minerals and Waste Plan	29 November 2018
Report to the Executive Member for Environment and Transport – 2018 Review of Hampshire Minerals and Waste Plan	13 November 2018

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	