



# **ANNUAL REPORT 2018-19**

## **Foreword from the Chair**



As Chairman of the Hampshire Police and Crime Panel, I am once again pleased to be able to introduce the Panel's Annual Report covering our activity during the 2018-19 municipal year.

I continue to be reassured that we have maintained our focus on the priorities of the Panel and provided effective support and challenge to the Police and Crime Commissioner for Hampshire and the Isle of Wight, as he looked to fulfil his duties. Panel Members from across the two counties have come together to bring their knowledge and experience to the role, and I believe we have undertaken some excellent scrutiny of the Police and Crime Commissioner on behalf of our communities.

As the report shows, we have continued to monitor and examine delivery by the Commissioner of his objectives throughout the year, as presented in his Police and Crime Plan. Through our working groups we have addressed all aspects of the plan and have challenged the Commissioner accordingly.

Our proactive approach to scrutiny has been particularly positive and enabled a range of community representatives to provide evidence to the Panel, with completion of our reviews looking at Hate Crime and Cyber Fraud. This year we also commenced a broader piece of proactive scrutiny work, looking at how the Commissioner is enabling effective and efficient operational policing for Hampshire and the Isle of Wight. This positive and innovative piece of proactive scrutiny has already gained interest at a national level, including from the Rt Hon Nick Hurd MP, in his role as the then Minister of State for Policing and the Fire Service.

This year has seen the Panel fulfilling its statutory responsibilities in relation both to complaints and in reviewing the Commissioner's proposed precept, which the Panel unanimously supported this year. The additional funds raised as a result of the precept supported by the Panel, have enabled Hampshire Constabulary to proceed with the recruitment of 210 additional police officers, many of whom are already coming into post and being deployed where most needed across the two counties.

During 2018-19, we continued to develop our working practice by reviewing the training and development needs of our Members, ensuring we continue to give the best service we can on behalf of those we represent. We also met with other Panels within our region to share best practice and consider how best to scrutinise and

support our Commissioner, in approaches to deliver efficiencies through cross-border working.

Representatives of the Panel have attended both local and national events, and one of our supporting officers delivered presentations on Police and Crime Plan Scrutiny to Panels from across England and Wales at the national conference in November, following considerable interest in our approach to proactive scrutiny. We also sought opportunity to engage in national discussions, including involvement in a steering group which contributed to the development of new national guidance for Police and Crime Panels recently issued by the Local Government Association and the Centre for Public Scrutiny.

In conclusion, I wish to thank all our Panel Members for their contributions and our supporting officers for all their work in enabling the Hampshire Police & Crime Panel to perform its role and responsibilities.

A handwritten signature in black ink, appearing to read 'Dave Stewart', with a stylized flourish at the end.

Councillor Dave Stewart  
Chairman  
Hampshire Police & Crime Panel

## 1. Introduction

Police and Crime Commissioners (PCCs) were introduced through the Police Reform and Social Responsibility Act 2011, which significantly changed the arrangements for police accountability and governance in England and Wales. Through this legislation Police and Crime Panels (PCPs) were established to provide scrutiny and support to PCCs.

This annual report covers the third year of Mr Michael Lane, the PCC, who was elected to serve Hampshire, Portsmouth, Southampton and the Isle of Wight, in May 2016.

### 1.1. The Role of the Police and Crime Commissioner

Nationally, PCCs exist to ensure that the policing needs of their communities are met as effectively as possible, to be the voice of the people and hold the police to account. They are to give the public—to which they are directly accountable—a voice at the highest level of policing. They are expected to do this by:

- securing an efficient and effective police for their area;
- appointing the Chief Constable, holding them to account for running the force, and if necessary dismissing them (Olivia Pinkney is the Chief Constable of Hampshire Constabulary);
- setting the police and crime objectives for their area through a police and crime plan;
- setting the force budget and determining the precept;
- contributing to the national and international policing capabilities set out by the Home Secretary; and
- bringing together community safety and criminal justice partners, to make sure local priorities are joined up.

Legislation protects the operational independence of the police, making it clear that the Chief Constable retains command and control of police officers and staff.

Contact details for the PCC for Hampshire can be found in Appendix 1.

### 1.2. The Police & Crime Plan

The PCC sets out in a Police and Crime Plan his objectives for his term of office. This document is of great importance to the PCP as a point of reference in fulfilling its duty to scrutinise and review the actions and decisions of the PCC. Mr Lane's Plan was considered in draft by the PCP in October 2016 and launched in a public event with

stakeholders in December 2016. His objectives from this time forward were defined as:

1. Championing Community Needs - Support victims and those affected by crime and disorder
2. Partnerships - Strengthen partnerships to work together to reduce crime, promote public safety and create vibrant inclusive communities
3. Enabling operationally effective policing - Enable effective and efficient operational policing which meets the needs of the people it serves, by empowering the Chief Constable
4. Reduced Offending - Develop services that tackle the root causes of offending and, with partners, make early interventions to prevent offending

These four key strategic priorities were identified by the PCC to support his overarching objective of making 'you, your family, your community: safer'.

The PCC's plan can be found on the following webpage:

<https://www.hampshire-pcc.gov.uk/plan>

### 1.3. The Role of the Police & Crime Panel (PCP)

The PCP is a joint scrutiny body of the local authorities in the Policing area who perform a number of functions in relation to the PCC and their role. These include:

- To review the draft Police and Crime Plan
- To scrutinise the PCC's Annual Report
- To review and scrutinise decisions and actions by the PCC
- To review and veto the PCC's proposed Council Tax precept levels
- To review the PCC's Conduct – the PCP can suspend the PCC if they are charged with 2 year imprisonable offence and report to IPCC, however they cannot remove the PCC.
- To confirm the Chief Constable's appointment.
- To appoint an acting PCC, if required.

The Hampshire PCP fulfils all of these duties in relation to the PCC for Hampshire (and the Isle of Wight, Portsmouth, and Southampton, although these areas are not included in the official title of the PCC, which follows the name of the Constabulary).

Later sections of this report go into further detail on how and when each of these duties (if applicable) were fulfilled for 2018/19. The PCP can require the PCC or their staff to be in attendance at PCP meetings and can ask the Chief Constable or partners responsible for helping to assist in the delivery of the Police and Crime Plan to attend the PCP (although they do not have a statutory duty to do so).

#### 1.4. Members of the Hampshire Police and Crime Panel

The PCP is made up of representatives from each of the Local Authorities in the Hampshire Police area, which includes the cities of Portsmouth and Southampton, the Isle of Wight as well as Hampshire County Council and the 11 Borough and District authorities within it. They are joined by three additional local authority co-opted members, who sit on the PCP in order to better meet the 'balanced appointment objective', and two independent co-opted members, who are appointed through a competitive recruitment process to add to the collective spread of experience and knowledge. The PCP therefore has 20 members; the maximum size that it may be by law. All members – appointed and co-opted - have the same status and rights on the PCP.

The 15 local authorities in Hampshire and the Isle of Wight are:

- Basingstoke and Deane Borough Council
- East Hampshire Borough Council
- Eastleigh Borough Council
- Fareham Borough Council
- Gosport Borough Council
- Hampshire County Council
- Hart District Council
- Havant Borough Council
- Isle of Wight Council
- New Forest District Council
- Portsmouth City Council
- Rushmoor Borough Council
- Southampton City Council
- Test Valley Borough Council
- Winchester City Council

The PCP must be politically balanced, reflecting the political make-up of the councils in Hampshire. Each of the 15 councils has its own process for appointing its representative on the PCP. Each also has its own arrangements for PCP member expenses.

Membership of the PCP for 2018/19 was as follows:

- Councillor Dave Ashmore  
*(Liberal Democrat, Portsmouth City Council)*
- Councillor John Beavis MBE  
*(Conservative, Gosport Borough Council)*

- Councillor Simon Bound  
*(Conservative, Basingstoke and Deane Borough Council)*
- Councillor Ken Carter  
*(Conservative, East Hampshire Borough Council)*
- Councillor Trevor Cartwright MBE  
*(Conservative, Fareham Borough Council)*
- Councillor Steve Clarke  
*(Conservative, New Forest District Council)*
- Mr Michael Coombes  
*(Independent Co-opted Member)*
- Councillor Tonia Craig  
*(Liberal Democrat, Eastleigh Borough Council)*
- Councillor Lisa Griffiths  
*(Conservative, Winchester City Council)*
- Councillor Brian Laming (from October 2018)  
*(Liberal Democrat, Additional Local Authority Co-opted Member)*
- Councillor Ken Muschamp  
*(Conservative, Rushmoor Borough Council)*
- Mr Bob Purkiss MBE  
*(Independent Co-opted Member)*
- Councillor Ian Richards (until May 2019)  
*(Conservative, Test Valley Borough Council)*
- Councillor James Radley  
*(Community Campaign Hart, Hart District Council)*
- Councillor Frank Rust  
*(Labour, Additional Local Authority Co-opted Member)*
- Councillor Dave Shields  
*(Labour, Southampton City Council)*
- Councillor Lynne Stagg  
*(Liberal Democrat, Additional Local Authority Co-opted Member)*
- Councillor David Stewart - **Chair**  
*(Conservative, Isle of Wight Council)*
- Councillor Gary Hughes  
*(Conservative, Havant Borough Council)*
- Councillor Jan Warwick – **Vice Chair**  
*(Conservative, Hampshire County Council)*

## 2. Work Programme of the PCP

### 2.1. Work undertaken in 2018/19

In 2018/19, the PCP undertook its statutory duties and requested to review items at its meetings that related to decisions and actions taken by the PCC for Hampshire. More can be found from the table below:

<u>Meeting Date</u>	<u>Key Agenda Items</u>
7 July 2018	<ul style="list-style-type: none"><li>• Chair and Vice Chair elected</li><li>• PCC Police and Crime Plan delivery update</li><li>• PCC enabling effective and efficient policing presentation</li><li>• PCP Proactive scrutiny of Cyber Fraud response from the Commissioner to the Panel's recommendations.</li><li>• PCP Proactive scrutiny of Hate Crime recommendations agreed</li><li>• PCP Annual report of the Complaints Sub-Committee received</li><li>• PCP Governance documents revised</li><li>• PCP Membership of working groups agreed</li><li>• PCP future meetings and work programme considered</li></ul>
5 October 2018	<ul style="list-style-type: none"><li>• PCP Local authority co-opted Member appointed</li><li>• PCC Annual report</li><li>• PCP Annual report</li><li>• PCC Police and Crime Plan delivery update</li><li>• PCP Proactive scrutiny of Hate Crime response from the Commissioner to the Panel's recommendations.</li><li>• PCP working group update heard</li><li>• PCP Governance documents revised</li><li>• PCP Financial monitoring and grant budget agreed</li><li>• PCP future meetings and work programme considered</li></ul>
25 January 2019	<ul style="list-style-type: none"><li>• Scrutiny of the PCC's proposed precept</li><li>• PCP future meetings and work programme considered</li></ul>

5 April 2019	<ul style="list-style-type: none"> <li>• PCC update on commissioning heard</li> <li>• PCC Police and Crime Plan delivery update</li> <li>• PCC presentation on County lines received</li> <li>• PCP working group update heard</li> <li>• PCP future meetings and work programme considered</li> </ul>

## 2.2. Proactive Scrutiny Work Programme

Throughout the 2018/19 municipal year the Panel focussed upon on an in-depth scrutiny examining how the Commissioner was enabling effective and efficient policing for Hampshire and the Isle of Wight. This work spanned across the period and saw the Panel engaging and meeting with a number of stakeholders to understand their views on the subject. Findings and recommendations from this review are being presented for agreement at the Panel's meeting in October 2019.

Further details of the Panel's previous proactive scrutiny work and recommendations made to the Commissioner can be found on the Panel's website:

<http://www3.hants.gov.uk/hampshire-pcp/pcc-proactivescrutiny.htm>

## 3. Working Groups and Sub-Committee

In July 2018 the Panel's Complaints Sub-Committee was appointed as a formal Sub-Committee of the Panel, following its previous status as a working group. The Complaints Sub-Committee is responsible for handling complaints made against the PCC and for informally resolving non-criminal complaints, as well as conduct matters that are referred to the Panel by the Independent Office for Police Conduct (IOPC). Meetings of the Complaints Sub-Committee are held in public, with an annual report outlining complaints activity for the previous 12 months presented to the Panel each July.

The working groups of the PCP undertake activities separate to the formal meetings of the PCP in order to support the business set out in its work programme. The working groups of the PCP undertake much of the detailed work that would otherwise take up significant time in a formal public meeting. Outcomes of these meetings are reported to the PCP prior to any review of the relevant item on the agenda.

The PCP has two long-standing working groups; one that meets to consider detailed information in advance of the scrutiny of the precept, and one that meets to review the implementation of the police and crime plan. During 2018 the Panel implemented

a Proactive Scrutiny task and finish group to drive and deliver the Panel's proactive scrutiny focused upon how the Commissioner was enabling effective and efficient operational policing.

Membership of these groups can be found below.

### 3.1. Complaints Sub-Committee

The PCP is responsible for handling complaints made against the PCC, and for informally resolving non-criminal complaints, as well as complaints or conduct matters that are referred back to the PCP by the Independent Police Complaints Commission. During 2018/19 the sub-committee met twice.

Meeting Date	Purpose
24 September 2018	To review complaints in line with the informal resolution process
17 January 2019	

The membership of the Sub-Committee for 2018/19 was follows:

- Councillor Lisa Griffiths
- Councillor Ken Muschamp
- Bob Purkiss MBE (Chair)
- Councillor Frank Rust
- Councillor Jan Warwick

### 3.2. Police and Crime Plan Working Group

This group was set up in July 2016 in order to review the draft Police and Crime Plan prior to the PCP's scrutiny of it in October 2016. It has remained active since this time for the purpose of monitoring the implementation plan and through this to set themes for the proactive scrutiny and lead on the work in this area on behalf of the PCP.

The Police and Crime Plan working group has met four times in 2018/19.

<u>Meeting Date</u>	<u>Purpose</u>
18 September 2018	Within each of the meetings Members of the working group have undertaken in-depth pre-scrutiny of the quarterly progress reports, looking at delivery against the Police and Crime Plan, ahead of each PCP meeting.
12 December 2019	
20 March 2019	
5 June 2019	An invite to each meeting of the working group in 2018/19 was extended to the OPCC, who attended and provided more detailed information for the working group

	to review and scrutinise. This information included a status update on those projects contributing to delivery of the plan, detail of decisions taken by the PCC in the previous quarter and a quarterly update on actions taken in response to the recommendations made by the PCP through the proactive scrutiny programme.
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The membership of the Police and Crime Plan working group for 2018/19 was as follows:

- Councillor Simon Bound (Chair)
- Councillor Steve Clarke
- Councillor Frank Rust
- Councillor Dave Shields

### 3.3. Finance Working Group

The PCP set up the Finance working group in order to scrutinise the proposed budget and related financial papers prior to the PCP's review of the proposed precept. It has continued to meet in order to review information in advance of the annual scrutiny of the proposed precept. The Finance working group met on five occasions during 2018/19.

<b>Police and Crime Panel – Finance Working Group</b>		
<u>Meeting Date</u>	<u>Purpose</u>	<u>Overview</u>
27 September 2018	Mid Term Review	Reviewed the mid-term position against the 2018-19 precept, including scrutiny of the PCCs statement of accounts for 2017/18.
5 November 2018	Review precept planning	Reviewed planning being undertaken by the OPCC in preparation for the precept setting.
10 December 2018		
9 January 2019		
21 January 2019	Review draft precept and associated finance papers	Reviewed draft precept and supporting information in advance of briefing to the full PCP at its meeting in January 2019. Further to agree questions to be proposed by the Finance Working Group to be taken forward to the meeting.

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The membership of the Finance working group for 2018/19 was as follows:

- Michael Coombes (Chair)
- Councillor Gary Hughes
- Councillor Brian Laming
- Councillor Ian Richards (until May 2019)

#### 3.4. Proactive Scrutiny task and finish group

The PCP set up the proactive scrutiny working group during the 2018/19 year in order to take a lead on the Panel's in-depth proactive scrutiny considering how the Commissioner was enabling effective and efficient operational policing for Hampshire and the Isle of Wight. The task and finish group has met on five occasions during 2018/19.

<u>Meeting Date</u>	<u>Purpose</u>
18 September 2018	Within each of the meetings Members of the task and finish group have reviewed and set the direction for the Panel's proactive scrutiny. This has included such activities as: · Drafting of the scope for proactive scrutiny, including the identification witness organisations to approach for evidence and preparing key lines of enquiry · Reviewing written evidence received and meeting with witnesses to seek their views on the key lines of enquiry for the scrutiny. Agreeing and approving the findings and recommendations of the scrutiny.
5 December 2018	
10 April 2019	
22 May 2019	
12 June 2019	

The membership of the Proactive Scrutiny task and finish group for 2018/19 was as follows:

- Councillor Simon Bound (Chair)
- Michael Coombes
- Councillor Steve Clarke
- Councillor James Radley
- Councillor Dave Stewart
- Councillor Jan Warwick

#### 4. 2019/20 Outline Work Programme

<u>Meeting Date</u>	<u>Key Agenda Items</u>
5 July 2019 10.00am Winchester	<ul style="list-style-type: none"><li>• Election of Chair and Vice Chair</li><li>• Public questions</li><li>• PCC Police and Crime Plan delivery update</li><li>• PCP Appointments report</li><li>• Annual complaints report</li><li>• Membership of working groups</li><li>• PCP future meetings and work programme</li></ul>
4 October 2019 10.00am Winchester	<ul style="list-style-type: none"><li>• Public questions</li><li>• Questions to the Chief Constable, Hampshire Constabulary</li><li>• PCC Annual Report</li><li>• PCP Proactive Scrutiny outcomes report</li><li>• PCP Annual Report</li><li>• PCC Police and Crime Plan delivery update</li><li>• PCP budget grant monitoring and budget for 2020/21</li><li>• PCP update from working groups</li><li>• PCP future meetings and work programme</li></ul>
31 January 2020 10.00am Winchester	<ul style="list-style-type: none"><li>• Public questions</li><li>• PCC precept 2019/20</li><li>• PCC response to PCP proactive scrutiny recommendations</li><li>• PCC Police and Crime Plan delivery update</li><li>• PCP update from working groups</li><li>• PCP future meetings and work programme</li></ul>
3 March 2020 10am Winchester	<ul style="list-style-type: none"><li>• Public questions</li><li>• PCC Police and Crime Plan delivery update</li><li>• PCP update from working groups</li><li>• PCP future meetings and work programme</li></ul>

Contact Details

Hampshire County Council is the Host Authority for the Hampshire Police and Crime (PCP) on behalf of the 15 local authorities in Hampshire and the Isle of Wight.

The Hampshire PCP is a joint committee of all 15 local authorities, consisting of a representative from each, three additional local authority co-opted members, and two independent co-opted members.

The PCP can be contacted via:

Hampshire Police and Crime Panel  
Members Services  
Elizabeth II Court South, The Castle  
Hampshire County Council  
Winchester  
SO23 8UJ

Email: [members.services@hants.gov.uk](mailto:members.services@hants.gov.uk)

Website: [www.hants.gov.uk/hampshire-pcp](http://www.hants.gov.uk/hampshire-pcp)

Papers for all meetings held in public are published here, and anyone can come along to observe:

<http://democracy.hants.gov.uk/mgCommitteeDetails.aspx?ID=185>

The public are encouraged to ask questions of the PCP:

<http://www3.hants.gov.uk/hampshire-pcp/pcp-questions.htm>

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The Police and Crime Commissioner for Hampshire is Mr Michael Lane (Conservative). He can be contacted via his office:

Office of the Police and Crime Commissioner  
St George's Chambers  
St George's Street  
Winchester  
SO23 8AJ

Telephone: (01962) 871595

Email: [opcc@hampshire.pnn.police.uk](mailto:opcc@hampshire.pnn.police.uk)

Website: [www.hampshire-pcc.gov.uk](http://www.hampshire-pcc.gov.uk)