

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Executive Member for Economy, Transport and Environment
Date:	14 January 2020
Title:	ETE Capital Programme Monitoring
Report From:	Director of Economy, Transport and Environment

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Purpose of this Report

1. The purpose of this report is to provide a high-level summary of progress and delivery within the capital programme in 2019/20 and provides recommendations for changes to the programme in 2019/20 and beyond.

Recommendations

2. That the Executive Member for Economy, Transport and Environment seeks approval from Cabinet for the value of the A30 corridor - Brighton Hill scheme to be increased from £18.828 million to £20.65 million.
3. That the Executive Member for Economy, Transport and Environment seeks approval from Cabinet for an increase in the value of the Redbridge Causeway scheme in the Structural Maintenance programme from £8.4 million to £9.7 million.

Executive Summary

4. The Economy, Transport and Environment's (ETE) capital programme contains a range of projects, including but not limited to: highways maintenance, transport improvements, flood alleviation, waste management, bridge strengthening, town centre improvements and highways safety.
5. ETE's capital programme is a mix of starts-based and spend-based approvals, which means that the published programme figures are not wholly related to expenditure in any given year. It is not possible, therefore, to correlate the published programme to actual expenditure in any meaningful way.
6. This paper provides a short narrative summary of progress and delivery within the capital programme. The two additional appendices to this report provide more detailed information and are referenced where relevant.

7. This paper also contains recommendations for the consideration of the Executive Member for Economy, Transport and Environment.

Expenditure and Finance

8. This section provides an update on the capital programme expenditure and finance since the beginning of 2019/20.
9. Gross spend across the capital programme from 1 April to 30 November 2019 is £44.103 million. Appendix 1 shows where expenditure is being made across ETE's programme.
10. A review of planned expenditure was undertaken in the autumn, taking in to account planned carry forwards for schemes due to commence in future years as notified at this point. Further review will take place before the end of the financial year, and based on experience, further deferments and/or amendments are likely to occur in the final quarter and will be subject to potential impacts from adverse winter weather events. At this stage, based on assumptions drawn from previous years, the predicted outturn is likely to be in the region of £85million.
11. The Executive Member for Economy, Transport & Environment approved the following Project Appraisal on 12 November 2019:
 - Highway improvements and Toucan Crossing, and Cycle Improvements – Hambledon Road, Waterlooville - £0.452 million.
12. Required adjustments to the schemes capital programme entry has been made accordingly.
13. At the end of November 2019 the Transforming Cities Fund bids for Portsmouth city region and Southampton city region were submitted to the DfT, the outcome of these bids is expected in the final quarter of 2019/20.

Delivery and Programme Changes

14. This section details significant points concerning the delivery of the elements within each Economy, Transport and Environment sub-programme since the last report and recommends amendments and additions to the capital programme for approval.

Structural Maintenance Programme

15. Progress within the Hampshire Highways Service Contract has continued. At the end of Quarter 2, 59% of the schemes programmed for 2019/20 have been completed. Remaining schemes are programmed for delivery although resource availability remains a risk.
16. Turning to the Structures sub-programme, over the summer and early autumn 13 road bridges were re-painted across the County. This was a mixture of parapet repair and painting, and deck painting. For Holmsley bridge replacement, in the New Forest, the outcome of the planning application for

the new bridge and road alignment is awaited from the National Park Authority.

17. In September 2018, a paper was presented to, and subsequently approved by, the Executive Member for Environment and Transport, which set out details of major structural repairs required to the four bridges at A35 Redbridge Causeway. The paper sought specific approval for the project appraisal for Work Package 2 (Redbridge Viaduct and Redbridge Road).
18. The costings within the September 2018 paper for Work Package 2 were based on inspection and testing data that was available at that time. Since then, there has been significant further deterioration to the Redbridge Viaduct supports (over 100 in total) with planned repair areas increasing as a consequence. Contract documents, including restrictions agreed with the Marine Management Organisation and Environment Agency, and also detailed construction drawings, are now complete and priced. As a direct consequence of the increased repair areas and further deterioration of the concrete structures, the cost of the scheme has risen to £9.7million. The increased costs (£1.3million) over the originally reported £8.4million will be borne by the Bridges Capital Maintenance budget. Under existing approvals, works commenced on site in January 2020 due to the urgency of dealing with the worst affected areas of structural decay. This paper proposes that the Executive Member for Economy, Transport, and Environment makes a recommendation to Cabinet that the financial envelope for these works is expanded to accommodate the necessary additional spend, to be funded as detailed above.
19. It is therefore recommended that the Executive Member seeks approval from Cabinet for an increase in the value of the Redbridge Causeway scheme in the Structural Maintenance programme from £8.4 million to £9.7 million.
20. At the end of July the DfT announced its latest Challenge Fund and in October Hampshire County Council submitted one 'Bid' for the Holmsley bridge replacement scheme (for DfT funding of £4.5million) as well as two 'Expressions of Interest' (EOIs) for Langstone bridge refurbishment at Hayling Island (DfT funding sought £9million) and for Havant Station Footbridge replacement (DfT funding sought £5million). In addition, the outcome of the Major Road Network Fund bid for Redbridge Work Package 3, endorsed by Transport for South East (TfSE) in July, is awaited from DfT.

Integrated Transport Programme

21. Integrated Transport Programme schemes across the county continue to be progressing well. Of particular note is the progress made to secure funding for major schemes, including the signing of £13million and £6.7million funding agreements with Enterprise M3 Local Enterprise Partnership (LEP) for schemes in Basingstoke and Farnborough and the signing of a funding agreement for an additional £27 million of funding for Stubbington Bypass with the Solent LEP.

22. As detailed in the November 2019 Capital Programme Monitoring Report, a review of the remaining 2019/20 capital programme has now taken place to determine which schemes programmed for delivery in 2019/20 require deferral to later programme years. Local members have been consulted as part of the review, with the Director for Economy, Transport and Environment approving the deferrals in December 2019, as set out in Appendix 2.
23. Work is progressing well on developing the A30 Corridor improvements to Brighton Hill roundabout. With the progression of the scheme design and more detailed survey work to better understand the extents of the utility diversions, further costs have been identified to the value of £1.8252 million. This change will increase the overall value of the scheme from £18.828 million to £20.65 million.
24. It is therefore recommended that the Executive Member for Economy, Transport and Environment seeks approval from Cabinet for the value of the A30 corridor - Brighton Hill scheme to increase from £18.828 million to £20.65 million.
25. Work is also progressing well on the development of transport infrastructure in the Botley area. Currently the ETE 2019/20 programme includes a scheme within the Botley area with a value of £37.441 million. It is anticipated that changes to funding and scheme particulars will be recommended to Cabinet in February 2020. These changes will be reflected in future ETE Capital Programme Monitoring reports as required.
26. Safety improvement measures are being developed for the Golden Pot crossroads on the B3349 Old Odiham Road near Alton. A collision on 8 November was the first injury accident at this location since September 2017 when the last set of measures were installed. The installation of an additional STOP sign and improved road markings on the Shalden approach, as well as narrowing the junction itself is being planned. Following the recent collision additional measures will be considered following meetings with local representatives. It is expected that the finalised scheme will cost in the region of £20,000 and will be funded through the annual Casualty Reduction Programme budget.

Waste Programme

27. The programme of in-depth Household Waste Recycling Centre (HWRC) site reviews is continuing with minor works identified and undertaken as required to ensure that sites run efficiently and safely. Feasibility work is underway on a potential site to relocate the Hartley Wintney HWRC, at time of writing, it is anticipated that this will have been completed by the end of Quarter 3 2019/20 with a decision on the business case in Quarter 4 2019/20. The County Council has commissioned consultants to consider all its existing infrastructure to determine whether it is fit for purpose in the context of future legislative requirements and the need to improve performance. Closed landfill works continue to be progressed at Hook Lane (gas flare) and Newnham (surface water drainage investigations) which are likely to continue into 2020/21.

Flood Risk and Coastal Defence Programme

28. An independent contract to implement complex structural works on the Buckskin Flood Alleviation Scheme was completed in November 2019. Phase 2 was procured, and the contract awarded in the autumn. Works commenced in November and are scheduled to be completed by summer 2020.
29. Phase 1b of the Farringdon Flood Alleviation Scheme was completed successfully. An outline business case for funding for Phase 2 was submitted to the Environment Agency in December 2019. It is planned to undertake Phase 2 later this year.
30. The Romsey Flood Alleviation Scheme contains a number of elements. Improvements to the River Test began in 2019 and are well advanced with substantial completion due to be achieved by the end of this year. Work on the Mainstone element of the scheme commenced before Christmas and will be completed by the spring 2020. Works on Middlebridge Street will be procured in early 2020 and it is anticipated that this will be completed by July 2020.
31. A programme of small-scale alleviation measures is being developed with implementation of flood risk reduction measures at Enmill Lane, Pitt, completed in October 2019. A project appraisal for flood alleviation works at Rectory Road and Sycamore Road in Farnborough is currently being prepared with implementation planned for summer 2020.
32. Funding for a number of schemes from both the Flood Defence Grant-in-Aid and Local Levy are due to be claimed before the end of the financial year.

Economic Development Programme

33. The final stage of the County Council's involvement with the Daedalus East infrastructure works for the Solent Enterprise Zone comes to an end at the end of this financial year, with the requirement to repay the outstanding value of the Solent LEP's Growing Places Fund. The County Council entered into an agreement with the Homes and Communities Agency, which was subsequently novated to Fareham Borough Council when that authority purchased the Fareham part of the enterprise zone land, to provide sufficient resources to allow the County Council to make this repayment. Hampshire County Council is engaging with Fareham Borough Council to ensure this payment is made within the agreed timescales.
34. Turning to the Transforming Cities Fund – Portsmouth and Southampton City Regions – the Economic Development team has been working with the other local authorities to facilitate letters of support from appropriate private sector stakeholders and businesses to strengthen the two bids submitted at the end of November 2019.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	yes
People in Hampshire live safe, healthy and independent lives:	yes
People in Hampshire enjoy a rich and diverse environment:	yes
People in Hampshire enjoy being part of strong, inclusive communities:	yes

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

Document

Location

None

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant characteristic connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

This is a financial report amending or proposing budgets for programmes and individual schemes. Changes or proposals for individual schemes will have been made following consultation and will have undertaken their own specific consideration of equalities issues. The decisions in this report are financial, and mainly relate to in-house management or accounts and therefore have a neutral impact on groups with protected characteristics.

Additional Appendix 1

Additional Appendix 1: Table of expenditure across ETE capital programme in 2019/20

Gross Expenditure		To 30 November 2019 Periods 1-8 £
Structural Maintenance		28,096,920
Integrated Transport Programme		14,698,885
Flood & Coastal Defence Management		1,058,866
Solent Enterprise Zone		145,134
Community Transport		100,538
Waste		2,479
PRIP (residual)		0
TOTAL		44,102,822

Additional Appendix 2

The following is a list of delegated decision that have been made since the last update:

- Eastleigh Borough Council – M27 Junction 7 – new addition to the 2020/21 capital programme at £1,200,000. Externally funded.
- Test Valley Borough Council - North Baddesley: Firgrove Road to Castle Lane Cycleway – to defer this scheme to the 2020/21 capital programme.
- Test Valley Borough Council – Andover Railway/Environmental Improvement – defer to the 2022/23 capital programme.
- Eastleigh Borough Council – West End High Street Access Imp – defer to the 2020/21 capital programme.
- East Hampshire District Council – Whitehill & Bordon Integration works – defer to the 2020/21 capital programme, reduce value to £2,168,000 and name change to Whitehill & Bordon C114 Highway and Cycle improvements.
- Havant Borough Council – Emsworth Cycling Imps (Phase 5 Station Links) – to remove this scheme from the 2018/19 capital programme.
- New Forest District Council – HtST Access to Hounslow School (Marchwood), New Forest – to remove this scheme from the 2019/20 capital programme.
- East Hampshire District Council – Alton Station Forecourt – to move £106,000 of Market Towns funding to 2020/21 capital programme.