

HAMPSHIRE COUNTY COUNCIL

Decision Report

Decision Maker:	Executive Lead Member for Children's Services
Date of Decision:	8 June 2022
Decision Title:	Children's Services Capital Programme Update
Report From:	Director of Children's Services and Director of Corporate Resources – Corporate Services

Contact name: Peter Colenutt, Assistant Director, Strategic Development and Capital Delivery, Children's Services and Adults' Health & Care

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Recommendation(s)

1. That the revised capital programme cash limit of £71.791m for 2022/23 be approved.
2. That the revised 2022/23 capital programme as set out in Appendix 1 be approved, along with the amendments to the 2022/23 capital programme.
3. That the following variations to the 2022/23 capital programme be approved:
 - It is recommended that DfE grant funding of £0.787m be added to the 2022/23 capital programme to create a new children's home at Hayter House, Romsey.
 - It is recommended that resources of £0.7m are allocated from the 2022/23 capital programme for the new nursery provision at Burley Primary School.
 - It is recommended that resources of £0.7m are allocated from the 2022/23 capital programme for the new nursery provision at Denmead Junior School, Waterlooville.
 - It is recommended that resources of £2.417m (including fees) are allocated from the 2022/23 capital programme for the expansion of Mark Way School, Andover.
 - It is recommended that resources of £0.8m be added to the capital programme to create a new nursery provision at Park View Primary, Basingstoke.
 - It is recommended that resources of £0.7m are allocated from the 2022/23 capital programme for the new nursery provision at Poulner Infant School, Ringwood.

- It is recommended that resources of £16.961m be added to the capital programme to support SEND priorities.
 - It is recommended that resources of £0.506m be added to the 2022/23 capital programme for improvements at Swanwick Lodge.
4. It is a recommendation to Cabinet that the uncommitted funding of £18.801m as set out in Appendix 2 be carried forward from 2021/22 to the 2022/23 capital programme.
 5. It is recommended that approval be given to the Director of Children's Services to determine those sites that require modular buildings for the 2022/23 academic year and that the sites listed at Appendix 3 be noted.
 6. That the projects approved under delegated powers by the Director of Children's Services in Appendix 4 are noted.

Executive Summary

7. This report sets out the updated Children's Services Capital Programme for 2022/23.
8. The report has been prepared in consultation with the Executive Lead Member for Children's Services (ELMCS).

Background

9. The Children's Services Capital Programme is based on government grants, capital receipts, developer contributions and local resources.

Basic Need Allocation 2023/24 and 2024/25

10. The most recent Capital announcement by The Department for Education (DfE) for 2023/24 and 2024/25 Basic Need Allocations did not allocate any capital funding to Hampshire. Whilst this is disappointing, it was somewhat expected. The DfE capital allocations have largely caught up with the requirement and delivery of school places. There is the potential for a zero or low capital allocation in 2025/26 as the DfE assesses the impact of the free school places they directly fund. At this stage, it is unclear exactly how this will be calculated, with guidance from the DfE awaited.
11. On the 28 March 2022 the DfE announced specific School Condition Allocations for 2022/23 to maintain and improve the condition of the school estate. Hampshire County Council received £23.085m, a small reduction of £0.306m on the 2021/22 allocation. This is welcome news and will assist in improving the quality of the school estate.

SEND (High Needs Provision Capital Allocations) 2022/23 – 2023/24

12. In April 2021, the Department for Education announced an investment of £1.4 billion to create new high needs places and improve existing provision. The High Needs Capital Provision Allocations (HNPCA) were announced on 29 March 2022 with Hampshire County Council being allocated £16.961m in 2022/23 and £14.376m in 2023/24.
13. The HNPCA will support the provision of places for children with Special Educational Needs and Disabilities (SEND). The funding is intended for places needed for the 2023/24 academic year and beyond. Details of projects to help manage the pressure on school places will be brought to a future decision day.

Revised Capital Programme 2021/22

14. Following the approval to carry forward resources by the County Council at its meeting on 17 February 2022 and other Programme amendments, the revised cash limit for the programme is shown in Table 1.

Table 1 - Revised 2021/22 Cash Limit	£'000
Cash Limit reported 14 January 2022	49,049
Minstead Study Centre – reduction in cash limit required	-4
Brookfield School - Contribution to MUGA	200
Removal of Michens Lane, Bramley (Bramley CE Primary) developer contribution	-100
Removal of Kennel Farm, Basingstoke (Park View Primary) developer contribution	-60
Cash Limit Transfer to P&R – Basic Need	-260
Beech Tree Close, Oakley (Oakley Infant) developer contribution	21
Projects and resources carried forward to 2022/23	-18,801
Totals	30,045

Carry Forward from 2021/22

15. A total of £35.671m will be carried forward in to 2022/23. This includes resources and projects (totalling £16.87m) from the updated 2021/22 capital programme which was approved on 14 January 2022. Of the £18.801m resources carried forward, £9.048m is already committed.
16. The £9.753m uncommitted funding will be added to the 2022/23 capital programme. Following the amendments in Table 2, the contingency figure for the programme is £12.597m. Given the overall value of the programme and continuing pressures this is considered a prudent sum. A detailed breakdown of these projects and allocations is attached at Appendix 2.

17. Taking in to account the changes since the programme was last approved on 14 January 2022 (including those proposed in this report), the revised cash limit is shown in Table 2.

Table 2 - Revised 2022/23 Cash Limit	£'000
Cash Limit reported 14 January 2022	32,530
Project deferrals from 2021/22	18,801
Capital Receipts applied	1,150
DfE – New Hayter House Children’s Home grant	787
DfE – New Swanwick Lodge Grant awards	506
DfE – Increase in Devolved Formula Capital (DFC) Grant	5
South West Rail Grant – Bohunt School	126
Boorley Green, Eastleigh (Boorley Park Primary), developer contribution	8
Kennel Farm, Basingstoke (Park View Primary) developer contribution	800
Silent Gardens, Liphook (Bohunt School) developer contribution	117
DfE – New High Needs Provision Grant	16,961
Totals	71,791

Amendments to the 2022/23 Capital Programme

Hayter House new Children’s Home, Romsey

18. The County Council was successful in bidding for and securing a grant of £787,000 towards a new children’s home provision. The new home will provide provision for 3 young people with complex needs. The accommodation will be designed so that it can flex between self-contained units and shared accommodation as the needs of the young people change. The estimated cost of the refurbished building is £1.2m (including fees) and the new places are expected to be available for April 2023.

19. Therefore, it is recommended that resources of £1.2m (including fees) are allocated from the 2022/23 capital programme. A detailed project appraisal will be brought to a future decision day.

Denmead Junior School, Waterlooville

20. There is a shortfall of nursery places in the wider Waterlooville area that has been assessed as a high priority for additional places. Following discussions with Denmead Junior School, it is proposed to provide an additional 40 places on the Denmead Junior School site. The decision as to whether the modular solution will be purchased new, or an existing unit moved from another school site has yet to be concluded. However, the County Council will ensure that its resources are managed in the most efficient way.

21. Therefore, it is recommended that resources of £0.7m (including fees) are allocated from the 2022/23 capital programme. A detailed project appraisal will be brought to a future decision day.

Little Deer's Nursery, Burley

22. The proposed relocation of Little Deer's Nursery from its existing site to Burley Primary School was reported at £0.5m (including fees) on 15 March 2021.

23. Detailed design work and industry engagement has indicated that the scheme is likely to be more expensive than originally estimated. This is because of continuing inflation in the construction sector as well as the nature of the project.

24. Therefore, it is recommended that resources of £0.7m (including fees) are allocated from the 2022/23 capital programme. A detailed project appraisal will be brought to a future decision day.

Mark Way School, Andover

25. The proposed expansion to Mark Way School was reported at £2.18m (including fees) on 14 January 2022.

26. Detailed design work and industry engagement has indicated that the scheme is likely to be more expensive than originally estimated. This is because of continuing inflation on both labour and materials in the construction sector.

27. Therefore, it is recommended that resources of £2.417m (including fees) are allocated from the 2022/23 capital programme.

Park View Primary, Basingstoke

28. Park View Primary school caters for children from the ages 2 – 11 with the nursery age children (2-4) currently accommodated in an on-site modular building. With the projected increase in nursery age children to 40 it is proposed to relocate these children in the main school building which will require internal alterations to create the nursery teaching spaces, a staff office and additional toilets. The project is estimated to cost £0.8m (including fees) and will allow for better integration of pupils within the nursery environment. The scheme is expected to start in February 2023 and complete in June 2023.

29. Therefore, it is recommended that resources of £0.8m (including fees) are added to the 2022/23 capital programme. A detailed project appraisal will be brought to a future decision day.

Poulner Infant School, Ringwood

30. The proposed relocation of the nursery provision currently situated within the Poulner Infant school building to new accommodation was reported at £0.487m (including fees) on 11 November 2020.
31. Detailed design work and industry engagement has indicated that the scheme is likely to be more expensive than originally estimated. This is because of continuing inflation in the construction sector as well as the nature of the project.
32. Therefore, it is recommended that resources of £0.7m (including fees) are allocated from the 2022/23 capital programme. A detailed project appraisal will be brought to a future decision day.

Swanwick Lodge, Fareham

33. The DfE recently awarded Swanwick Lodge Secure Children's Home grants totalling £0.506m to support the replacement of the staff alarm and pager system and internal improvements. The grant has been awarded on the basis that works will be completed by March 2023.
34. Therefore, it is recommended that resources of £0.506m (including fees) are added to the 2022/23 capital programme.

Access improvements in schools

35. As in previous years, funding has been made available to fund access improvements to mainstream schools, both at a pupil-led and strategic level.
36. Therefore, it is recommended that the projects listed at Appendix 4 are approved from the capital programme for 2022/23.

Modular Classrooms

37. The use of high-quality modular buildings can be a solution for some accommodation pressures. Such buildings are relatively quick to install and provide for a good quality learning environment, meeting the most recent building regulations. For some schools, modular classrooms may be the only expansion solution, whilst others may find a mixture of both permanent and modular accommodation.
38. Details of the location of planned modular buildings required for September 2022 are listed for information in Appendix 3. In some cases, the units will be rented due to the shorter-term requirement, whilst others will be purchased recognising a longer-term pressure in those locations. In both cases, the movement of existing owned modular buildings will also be considered. The sites currently listed in Appendix 3 may need to be

updated following pupil data received later in the academic year. The actual needs of sites will be determined following receipt of updated information on pupil places required for the September 2022 intakes. It is recommended that approval be given to the Director of Children's Services to determine those sites that require modular buildings for the 2022/23 academic year.

Action taken by the Director of Children's Services

39. Under delegated powers and following consultation with the Executive Lead Member for Children's Services, the actions set out in Appendix 4 have been taken and it is recommended that these approvals are noted.

REQUIRED CORPORATE AND LEGAL INFORMATION:

Links to the Strategic Plan

Hampshire maintains strong and sustainable economic growth and prosperity:	Yes
People in Hampshire live safe, healthy and independent lives:	Yes
People in Hampshire enjoy a rich and diverse environment:	Yes
People in Hampshire enjoy being part of strong, inclusive communities:	Yes

Other Significant Links

Links to previous Member decisions:		
<u>Title</u>	<u>Reference</u>	<u>Date</u>
Children's Services Capital Programme 2017/18 to 2019/20	7917	18 January 2017
Children's Services Capital Programme update	n/a	19 June 2017
Children's Services capital programme update	n/a	20 September 2017
Direct links to specific legislation or Government Directives		
<u>Title</u>		<u>Date</u>

Section 100 D - Local Government Act 1972 - background documents

The following documents discuss facts or matters on which this report, or an important part of it, is based and have been relied upon to a material extent in the preparation of this report. (NB: the list excludes published works and any documents which disclose exempt or confidential information as defined in the Act.)

<u>Document</u>	<u>Location</u>
None	

EQUALITIES IMPACT ASSESSMENT:

1. Equality Duty

The County Council has a duty under Section 149 of the Equality Act 2010 ('the Act') to have due regard in the exercise of its functions to the need to:

- Eliminate discrimination, harassment and victimisation and any other conduct prohibited by or under the Act with regard to the protected characteristics as set out in section 4 of the Act (age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation);
- Advance equality of opportunity between persons who share a relevant protected characteristic within section 149(7) of the Act (age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex and sexual orientation) and those who do not share it;
- Foster good relations between persons who share a relevant protected characteristic within section 149(7) of the Act (see above) and persons who do not share it.

Due regard in this context involves having due regard in particular to:

- The need to remove or minimise disadvantages suffered by persons sharing a relevant protected characteristic that are connected to that characteristic;
- Take steps to meet the needs of persons sharing a relevant protected characteristic that are different from the needs of persons who do not share it;
- Encourage persons sharing a relevant protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.

2. Equalities Impact Assessment:

Equality and diversity objectives will be considered on an individual project basis by conducting Equality Impact Assessments and are not considered at this stage or within this report.